Chapter 4. Comments and Coordination

A detailed program of public and agency coordination has been implemented for the 75th Street Corridor Improvement Project (CIP). This program has been designed to meet the requirements of the National Environmental Policy Act (NEPA) and related laws and regulations. The program has also been designed to implement the Illinois Department of Transportation (IDOT) Context Sensitive Solutions (CSS) process as described in IDOT's *Bureau of Design and Environment Manual*, *September 2010, Chapter 19*.

4.1 Public Involvement

4.1.1 IDOT Context Sensitive Solutions Process

As part of the Environmental Impact Statement (EIS), the study team used IDOT's CSS process to gather public input on the project as expressed in IDOT's *Bureau of Design and Environment Manual, September 2010, Chapter 19*, to develop the 75th Street CIP. CSS is an interdisciplinary approach that seeks effective transportation solutions by working with stakeholders to develop, build, and maintain cost-effective transportation facilities that fit into and reflect the project's surroundings - its "context."

Under IDOT's CSS procedures, two types of working groups have been established to guide and develop the study. These two working groups are the Community Advisory Groups (CAGs) and the Project Study Group. See Sections 4.1.3 and 4.2.4 for further information on these groups.

The study team developed a Context Sensitive Solutions Fact Sheet (Section 4.1.6.2) to explain this important process and made it available at all stakeholder meetings. The project website also describes the CSS process.

4.1.2 Stakeholder Involvement Plan

As a first step in the CSS process, the study team developed a Stakeholder Involvement Plan (SIP). This document details the plan to engage the various stakeholders in the 75th Street CIP and outlines the tools to be used. The initial draft of the SIP was accepted by FHWA and IDOT in April 2010. The SIP has been revised several times, most recently in June 2012. The plan describes the roles of the lead, cooperating, and participating government agencies; the various project working groups; and other stakeholder groups. The plan may be read in its entirety in Appendix C.

4.1.3 Community Advisory Groups

The study team established two CAGs made up of residents and community leaders from the east and west sides of the project study area, divided along Damen Avenue. These groups provided input to the study team, and consensus at key project milestones (e.g., Purpose and Need Statement, Range of Alternatives, and the Preferred Alternative).

A full discussion about the activities of these groups can be found in Section 4.2.4 Project Working Groups.

4.1.4 Meetings with Elected Officials and Community Leaders

The study team met with elected officials and community leaders throughout the project. In initial meetings the study team introduced the project, outlined the general transportation problems in the study area, and asked for input on the project and the communities in the study area. In subsequent meetings, the study team updated elected officials and community leaders and asked for additional input. Table 4-1 lists the meetings that took place.

Table 4-1: Meetings with Elected Officials and	d Community Leaders		
75th Street Corridor Improvement Project – Elected Officials/Community Leader Meetings			
Elected Official/ Community Leader	Other Attendees		
8/11/2010, 11:00 a.m., Location: 1st Congressional	District Office, Chicago		
U.S. Representative Bobby Rush, 1st Dist.	 Larry Wilson – IDOT Jakita Trotter - IDOT Eugene Davis – IDOT Jeffrey Sriver – CDOT Holly Lown – Metra Sandi Llano – Metra Bill Thompson – AAR Rev. Stanley Watkins, Chief of Staff – Congressman Rush Louanner Peters, Deputy Chief of Staff – Congressman Rush 		
Key Discussion Points			
 CREATE Program overview EIS and CSS overview and discussion Discussion of 75th Street CIP EIS, new webs and brochure Economic development opportunities Grade separations Community Advisory Groups 	 Viaduct improvements Outreach Contractor and force account labor TIGER status CREATE website and communication Business outreach 		

8/27/2010, 11:00 a.m., Location: 17th Ward Office		
Senator Jacqueline Collins, 16th Dist. Representative Mary Flowers, 31st Dist. Representative Andre Thapedi, 32nd Dist. Alderman Latasha Thomas, 17th Ward Alderman Howard Brookins, 21st Ward	 Larry Wilson – IDOT Jakita Trotter – IDOT Georgina Heard – IDOT Eugene Davis – IDOT Sylvia Washington – 18th Ward office Jeff Sriver – CDOT Luann Hamilton – CDOT 	 Keevin Woods – 17th Ward office Tanya Cohn – Metra William Wettstein – Metra Jeffrey Harris – NS Corp Carlos Nelson – GAGDC Ron Deverman – HNTB Joe Leindecker – Jacobs Jeanne L. Bloom – RGMA

Community Context Audit

75 th Street Corridor Improvement Proje	ect – Elected Officials/Community Leader Meetings
Elected Official/ Community Leader	Other Attendees
 Key Discussion Points 75th Street CIP overview Infrastructure improvement Viaducts Community engagement New Metra station at 79th and Vincennes Noise and vibration studies Raising of CSX line Displacement of homeowners Compensation to homeowners for noise and vibration 	 Job creation Metra's SouthWest Service Train noise near Trinity UCC Quiet Zones Possible rails to trails conversion Community meetings Community Advisory Groups Community Context Audit
12/2/2010, 11:00 a.m., Location: Street Sabina Emp	loyment Resource Center
Phil Hunter, Dir. Community Employment, St. Sabina Employment Resource Center	 Larry Wilson – IDOT Jakita Trotter – IDOT Doug Knuth – Jacobs Lance Foster – RGMA Jeanne Bloom RGMA
Key Discussion Points	
 75th Street CIP overview New Metra Station Job opportunities, particularly for skilled workers 	 St. Sabina Employment Resource Center overview Community Advisory Groups Community Context Audit
12/2/2010, 1:00 p.m., Location: 21st Ward Office	
Alderman Howard Brookins, 21st Ward	 Curtis Thompson – Chief of Staff to Alderman Brookins Larry Wilson – IDOT Jakita Trotter – IDOT Jeff Sriver – CDOT Doug Knuth – Jacobs
Key Discussion Points	,
 Project update Use of RR property for park Complaints about concrete dropping from bridges at 88th Street Quiet zone for grade crossing at 95th Street and Eggleston Avenue Inclusion of Inland Properties, West Chatham Advisory Council in outreach 	 Ownership of property between NS and UP tracks Interest in developing property south of Vincennes between NS and BRC tracks. Community Advisory Groups Community Context Audit
12/14/2010, 11:30 a.m., Location: Greater Auburn-G	resham Development Corporation
Alderman Latasha Thomas, 17 th Ward and Senator Jacqueline Collins, 16 th Dist.	 Carlos Nelson - GAGDC Jakita Trotter – IDOT Charles McClarty - IDOT Jeff Sriver – CDOT Doug Knuth – Jacobs David Kralik – Metra Tanya Cohn – Metra

75 th Street Corridor Improvement Project	t – Elected Officials/Community Leader Meetings
Elected Official/ Community Leader	Other Attendees
 Key Discussion Points Thomas requested that public participation move quickly Coordination with ERC Thomas and Collins asked to be kept informed Update on Metra station at 78th and Fielding 	 Update on Metra SouthWest Service Transit-Oriented Development Study status update Community Advisory Groups Community Context Audit
·	ard EDC. Chicago Police Dept., Dist. 6, 78th and Halsted
17 th Ward Economic Development Council	 Jakita Trotter – IDOT Jeff Sriver – CDOT Doug Knuth – Jacobs David Kralik – Metra Tanya Cohn - Metra
Key Discussion Points	
 Project update EIS and CSS Increased community involvement Purpose and Need Station at 78th Street Community Advisory Groups 	 Poor conditions of underpasses, including: poor structural condition, poor lighting, poor maintenance (overgrown, littered, used by loiterers who demand a "toll" to pass) Community Context Audit
1/11/2011, 2:00 p.m., Location: 18th Ward Office	
Alderman Lona Lane, 18th Ward	 Larry Wilson - IDOT Jakita Trotter - IDOT Joe Alonzo - CDOT Doug Knuth - Jacobs Tom Livingston - CSX
Key Discussion Points	
 Project review and update Small-town atmosphere of ward Traffic interruption Noise and pollution from idling trains Noise and vibration 	 Railroad crossings – 71st St (included in project) and Columbus (other CREATE project) Drainage near Ashburn Station CSX said railroads are hiring CREATE important to address growth Community Advisory Groups Community Context Audit
01/26/2011, 10:30 a.m., Location: 31st District Office	
Representative Mary Flowers, 31st Dist.	 Larry Wilson – IDOT Jakita Trotter – IDOT Joe Alonzo – CDOT Doug Knuth – Jacobs Herbert Smith – NS Glen Peters – Metra Bill Wettstein – Metra Tanya Cohn – Metra
Key Discussion Points	
 Rep. Flowers expressed concerns that there are no community jobs on project Contractors' DBE participation Jobs on Metra's CREATE Englewood Flyover project Rep. Flowers asked that contractors give back to community Quality of RR jobs Lack of technical training in high schools Intern program 	 Construction impacts Lack of medical care in area Air quality and asthma Dust control Noise abatement Train whistles Studies for grade crossings Community Advisory Groups Community Context Audit

75 th Street Corridor Improvement Proj	ect – Elected Officials/Community Leader Meetings
Elected Official/ Community Leader	Other Attendees
02/23/2011, 11:30 a.m., Location: Greater Auburn (Gresham Development Corporation (GAGDC) Office
Carlos Nelson, GAGDC	 Jakita Trotter – IDOT Doug Knuth – Jacobs Gretchen Wahl - Jacobs
Key Discussion Points	
 Timing of first CAG meetings Locations for CAG meetings Potential CAG members West Chatham Special Service Area 	 Community benefits of 75th Street CIP Additions to local vendors list Community Context Audit
05/5/2011, 11:00 a.m., Location: Providence Englev	wood Charter School
 17th Ward Ministerial Alliance and Pastors of Englewood: Pastor Willard Payton Pastor St. John Chisum Pastor Walter Matthews Pastor Louis Reeves Pastor Alvin Richards Pastor James H. Thomas 	 Alderman Latasha Thomas – 17th Ward Glenda Franklin – 17th Ward Carlos Nelson, GAGDC Angela Johnson Williams – Providence Englewood Chris Butler – New Schools Chicago Phillip R. Hampton – New Schools Chicago Adrienne Leonard – NRC Adrienne Garner – New Schools Chicago Gretchen Wahl – Jacobs Jakita Trotter – IDOT
Key Discussion Points	
 Overview of the 75th Street CIP Community Context Audit Community Advisory Groups Need for greater railroad involvement in com Railroad impacts such as kicked up ballast, maintenance, and landscaping 	 Horn blowing, other noise, vibration At-grade crossings Viaduct conditions Communication Crime and security Access to jobs
12/8/2011, 2:30 p.m., Location: Alderman Latasha	Thomas' Office, Chicago City Hall
Alderman Latasha Thomas, 17 th Ward	 Jakita Trotter – IDOT Joe Voldrich – Jacobs Gretchen Wahl - Jacobs
Key Discussion Points	
 Summary of Range of Alternatives Public Meeting on October 27, 2011 Preferred Alternative 	Viaduct improvements as part of Preferred AlternativeCommunity Advisory GroupsNext steps
02/16/2012, 7:30 p.m., Location: St. Thomas More (Church, 2825 W. 81st Street
Wrightwood Improvement Association	 Jakita Trotter – IDOT Joe Voldrich - Jacobs
Key Discussion Points	
 Overview of 75th Street CIP Presentation of Preferred Alternative Property acquisition Road impacts 	New viaducts and raised tracksProject timingProject funding

75 th Street Corridor Improvement Project	ct – Elected Officials/Community Leader Meetings
Elected Official/ Community Leader	Other Attendees
02/27/2012, 1:00 p.m., Location:78th Street and Hami	Iton Avenue
76 th , 77 th , 78 th & Hamilton Block Club Kevin Glover, 18 th Ward, City of Chicago	 John Wirtz – Jacobs Tom Livingston – CSX
Key Discussion Points	
 Overview of 75th Street CIP Jobs Property acquisition Track location 	NoiseVibrationDrainage
11/18/2013, 10:30 a.m., Location: Alderman Lona La	ne's Office, Chicago City Hall
Alderman Lona Lane, 18 th Ward, City of Chicago Kevin Glover, 18 th Ward	 Samuel Tuck III – IDOT Jakita Trotter – IDOT Joe Alonzo – CDOT Chuck Allen – NS Tom Livingston – CSX (phone) Ron Deverman – HNTB Tom Underwood – Jacobs Gretchen Wahl – Jacobs John Wirtz – Jacobs
Key Discussion Points	
 Overview of 75th Street CIP Benefits of Preferred Alternative Impacts of Preferred Alternative Environmental Commitments and Mitigation Measures Grade separation at Columbus Avenue (GS11) CREATE funding 	 Train delays and idling Public Involvement Viaducts Noise Vibration Minority Contractor Participation Public Safety
11/19/2013, 11:00 a.m., Location: Greater Auburn Gr	resham Development Corporation (GAGDC) Office
State Senator Jacqueline Y. Collins Carlos Nelson, GAGDC	 Emily Kushto – IDOT Samuel Tuck III – IDOT Jakita Trotter – IDOT Jeff Sriver – CDOT Chuck Allen – NS Tanya Cohn – Metra Bill Wettstein – Metra Glen Peters – Metra Ron Deverman – HNTB Tom Underwood – Jacobs Gretchen Wahl – Jacobs John Wirtz – Jacobs
Key Discussion Points	
 Overview of 75th Street CIP Benefits of Preferred Alternative Impacts of Preferred Alternative Environmental commitments and mitigation measures CREATE funding Viaducts Property acquisition Jobs Air quality 	 Noise Vibration Grade separation at 95th Street Moving Metra SouthWest Service line terminus from Union Station to LaSalle Street Station Jobs Community impacts and benefits

75th Street Corridor Improvement Proje	ct – Elected Officials/Community Leader Meetings
Elected Official/ Community Leader	Other Attendees
11/21/2013, 11:00 a.m., Location: Alderman Latasha	a Thomas' Office, Chicago City Hall
Alderman Latasha Thomas, 17 th Ward	 Emily Kushto – IDOT Samuel Tuck III – IDOT Jakita Trotter – IDOT Joe Alonzo – CDOT Herbert Smith – NS Tanya Cohn – Metra Glen Peters – Metra Tom Underwood – Jacobs Gretchen Wahl – Jacobs John Wirtz – Jacobs
Key Discussion Points	
 Overview of 75th Street CIP Benefits of Preferred Alternative Impacts of Preferred Alternative Environmental Commitments and Mitigation Measures Noise and noise barriers 	 Vibration Property acquisition Fund to mitigate noise and vibration impacts Minority and small business contracting Job training and education

The elected officials were added to the project mailing list and received public meeting notices throughout the project. Letters notifying the local elected officials of CAG meetings were sent to State Senator Collins, State Representatives Flowers and Thapedi, and Aldermen Lane, Thomas, and Brookins. Aldermen Lane, Thomas, or their representatives attended the meetings and Representative Flowers attended one.

4.1.5 Public Information Meetings

During the course of the study, two sets of general public information meetings were held for the project. These are described in the following sections.

4.1.5.1 Purpose and Need Public Meetings – June 7 and 9, 2011

In early meetings with elected officials and in Community Advisory Group meetings, the 75th Street CIP team learned that viaduct conditions within the project study area were a major concern to the

community. CAG members were especially concerned about the conditions of the viaducts. As a result, the study team determined that improving local mobility should be part of the Project Need in the Purpose and Need Statement. The study team then presented the Purpose and Need Statement at public meetings to ask for stakeholder input. These meetings were held at two different facilities to provide the public with the most flexibility to attend. The first was held on Tuesday, June 7, 2011 at Street Rita of Cascia High School (7740 S. Western Avenue) and the second was held on Thursday, June 9, 2011 at the First



Corinthian Missionary Baptist Church (7500 S. Halsted Street). At these meetings, the stakeholder participants confirmed that improving local mobility was a Project Need.

The 75th Street CIP team members were on hand to present information, receive comments, and answer questions from attendees. Study team professionals available at the meetings included representatives from the Federal Highway Administration (FHWA), the Illinois Department of Transportation (IDOT), the Chicago Department of Transportation (CDOT), and the Association of American Railroads (AAR), including CSX, Norfolk Southern, and Metra. The purpose of the meetings was to:

- Introduce the project to the public.
- Present the preliminary findings on the existing transportation problems from technical analysis and information collected from CAGs and other community stakeholders.
- Provide the public with the preliminary "Purpose and Need Statement" of the project based on these findings and ask the public for their comments and feedback.

The study team used several avenues to promote the public meetings, including advertising in daily and weekly newspapers, placing 24 posters in the 12 stations serving Metra's Southwest Service (SWS), mailing 1,800 postcards to property owners and interested stakeholders, posting the meeting information on the project website, and distributing packets of postcards to businesses, churches, and organizations in the project area.

Approximately 135 members of the community participated in the two meetings. The transportation-related problems and issues identified by CAG members during the April meetings were shown on two large exhibit maps (8' x 7'). One showed community issues and one showed railroad issues/conflicts. The public discussed these problems with team members, asked questions, and provided comments. They confirmed the Purpose and Need Statement of the project by identifying specific transportation-related problems within the study area. The most frequently-raised issue on comment forms gathered at the meeting was viaduct safety and visual concerns. Inadequate lighting at viaducts was tied with excessive vegetation on railroad property as the number one concern of those who commented to the meeting's court reporter. Poor conditions of viaducts, including falling concrete, was the third most common concern. Those who provided comments or asked questions, and provided a mailing address, were sent a letter responding to their specific comments and questions.

The *Purpose and Need Public Meeting Summary Report* is presented in Appendix C. The Meeting Summary Report includes the comments received at the meeting and by mail after the meeting. Appendix C also includes the PowerPoint presentations, the exhibits, and promotional materials.

4.1.5.2 Range of Alternatives Public Meeting - October 27, 2011

Based on input from the first public meetings in June 2011, and additional technical analysis, the 75th Street CIP team developed a reasonable Range of Alternatives to address the transportation-

related problems within the study area. A single public meeting was held at Freedom Temple Church of God in Christ, located in the center of the study area, on October 27, 2011 to gather input from the public on the Range of Alternatives.

Team members were on hand to present information, receive comments, and answer questions from those in attendance. Study team professionals available at the meeting included representatives from FHWA, IDOT, their consultants, CDOT, and AAR, including CSX, Norfolk Southern, and Metra. The intent of the meeting was to:

- Provide an overview of the project.
- Review a Range of Alternatives developed to address identified project-related transportation issues.
- Obtain public input on the Range of Alternatives.

As attendees entered the meeting registration area, they were provided the following:

- Project brochure.
- Comment sheets.
- Viaduct Safety Magnet (see Section 4.1..7.5).
- Handout with map and listing of exhibits.



Several tools were used to promote the meeting. As with the June, 2011 meetings, the study team used postcards to invite stakeholders. Over 3,700 postcards were mailed or distributed. Twenty-four posters were hung in the 12 Metra SWS stations, advertising was placed in three weekly newspapers and one daily, email notices were sent three times to those who requested project information via email, and the meeting was publicized on the project website. Metra's newsletter for commuters, *On the Bi-Level*, ran a mention of the meeting in its October issue, which Metra distributed on all

Metra trains and posted on its website. The study team also hired a local firm to hang invitations to the public meeting on doorknobs in areas where there is the most potential for impacts due to the project, and an email blast was sent to 77 people who had signed up to receive information electronically about the project. Approximately 232 members of the community participated in the meeting.



Throughout the project, the study team heard a great deal from stakeholders about their concerns and issues relative to the condition of the existing viaducts and railroad property. Stakeholders consistently voiced frustration with not knowing which entity to contact when an incident occurred or to report maintenance of property concerns. Those who provided comments or questions along with their mailing addresses were sent a letter addressing their concerns.

A Range of Alternatives Public Meeting Summary Report was prepared and is presented in Appendix C, including the exhibits, PowerPoint presentation, advertisements, posters, and postcards. All of the comments received via the comment sheets, the questions and comments made in the formal session, the website, or statements made directly to the court reporter during the open house are included in the summary report.

While the study team was interested in feedback on all of the alternatives presented, particular interest was directed toward the alternates developed for the Metra SWS Line connection to the Rock Island District (RID) Line and the two design alternates for Union Avenue at the 75th Street Corridor. Because the alternates developed for these two areas all met the project's Purpose and Need Statement, the comment sheet asked stakeholders to indicate their preferences.

Of the 232 people who attended the public meeting, 40 commented on the alternates for the Metra SWS Line connection to the RID Line. (Note – the alternates are shown on Figure 2-20 in Chapter 2. Alternates A, B, and C noted below refer to Alternates RI-1, RI-2, and RI-3, respectively, in Figure 2-20.) Those who completed the comment form gave the following responses:

- ◆ Alignment A 28, with 26 noting that they would like to relocate the I Care Christian Ministries Church (7500 S. Parnell Avenue) away from the new rail line. The remaining two comment forms choosing Alignment A did not specify why they chose this option.
- \diamond Alignment B-1, with reasons not specified.
- \bullet Alignment C-8, with 7 noting that it had the least residential impacts.
- \diamond Alignment A and B-1, at least partly due to no park impacts.
- ♦ Undecided 1, but leaning towards Alignment C.
- ♦ None 1, due to property impacts.

As reflected in these results, many from the congregation of the I Care Christian Ministries Church attended the meeting and indicated their support for relocating the church.

Thirteen of the meeting attendees commented on the Union Avenue design options, with 7 supporting Option 1 (close Union Avenue and eliminate the viaduct), 5 supporting Option 2 (build a new railway bridge and keep Union Avenue open), and 1 person supporting both. Some of the supporters of Option 1 seemed interested in avoiding the impacts of sewer construction that would be necessary with Option 2, while one noted that through traffic would be reduced. Supporters of

Option 2 were concerned with maintaining local access, with two noting the need for people to walk to the CTA bus stop at 74th Street & Union Avenue.

4.1.6 Public Hearing

A formal public hearing to solicit public and agency feedback will be held following publication of this Draft EIS. The public will be notified of these hearing and the availability of the Draft EIS through the same methods and media used to publicize the public information meetings. Notification techniques will be in compliance with NEPA, IDOT public involvement procedures, and other applicable regulations. Public notices will include a description of the public hearings, the proposed project, how a copy of the Draft EIS can be obtained or reviewed, and other pertinent information. The public comment period following the hearing will be a minimum of 30 days.

4.1.7 Other Public Involvement Activities

At every CAG meeting and public meeting, the team announced their willingness to speak at neighborhood group meetings. All group meeting minutes are provided in Appendix C. One such meeting was requested by the 17th Ward Ministerial Alliance and Pastors of Englewood. Study team members met on May 5, 2011 with six ministers, elected officials, and other area leaders to discuss the project. The purpose of the meeting was to gain input from the ministers about the transportation problems in the study area from their perspective. This information was considered in developing the Purpose and Need Statement of the project. This group became very active in attending the 75th Street CIP public meetings and helping the team get the word out about the meetings.

3. METRA ROCK ISLAND DISTRICT LINE CONNECTION AR	A -UNION AVENUE VIADUCT
tracks in the area near Hamilton Park. The existing bridge oridge will need to be constructed or the tracks will be bu	will be shifted to accommodate a new Metra bridge and additional at Union Avenue will not match the new tracks. Either a new iff on embankment, requiring the closure of Union Avenue to ssidents and users of Union Avenue. Please check the solution you
Close Union Ave. at current viaduct	Reconstruct Union Ave. viaduct
Tricks half on emissioners	Bodgs for suck built over Usion
	c Union Avenue at the viaduct on both sides and allow two-way
traffic; no vehicular or pedestrian through traffic	
	for vertical clearance under the bridge, which may require a new a year during construction; maintain vehicular and pedestrian
Why did you choose this solution?	

On February 16, 2012, the study team met with the Wrightwood Improvement Association. The 75th Street CIP project team presented an overview of the project and the Preferred Alternative and took questions from the community members. Questions concerned project impacts and benefits for the Wrightwood neighborhood and project schedule and funding.

On February 27, 2012, project team members met with the 76th, 77th, 78th and Hamilton Block Club to answer questions about the proposed design and location of the CSX railroad tracks west of Hamilton Avenue and possible neighborhood impacts.

4.1.7.1 Brochures

The study team developed brochures to provide information about the project at key milestones and to provide more details about key stakeholder issues. They were handed out at all stakeholder

meetings and provided to those who requested project information. Each issue was posted on the project website.

Three brochures, plus a special insert, were developed and are included in Appendix C. The initial brochure introduced the project, explained the EIS and CSS process, and described the existing conditions within the corridor. This brochure was produced in June 2010.

In March 2011, the study team developed a second brochure to include input received from the initial meetings with elected officials to launch the project. Elected officials and community leaders made it clear to the study team that viaducts were a major community concern as they impaired local mobility. As a result, the study team added a section describing poor viaduct conditions to the description of Existing Conditions in the project area. The new brochure also incorporated a new study logo and more detailed information about the EIS and CSS process. This brochure was provided to the CAG

members and members of the public asking for project information.

In June 2011, the study team developed an insert to the project brochure that included information about the formation of the CAGs and their first meetings. It provided the Problem Statement and draft Purpose and Need Statement that the CAGs helped to develop and confirm. This draft Purpose and Need Statement for the project was presented to the public for their input at the first public involvement meetings in June 2011.

The study team developed a new brochure for the Range of Alternatives public meeting on October 27, 2011 outlining the Range of Alternatives for attendees. It presented all of the alternates that made up the Build Alternative.



4.1.7.2 Fact Sheets

The study team used fact sheets to provide information about topics of interest to stakeholders. They were developed in preparation for the first CAG meetings in April 2011, were available at all subsequent stakeholder meetings, and were sent to individuals seeking information. They continued

to be updated throughout the project when new information was available. Posted on the project website, they can be read in Appendix C and are described below.

- ◆ EIS Fact Sheet Describes the Environmental Impact Statement process that the 75th Street CIP follows.
- CSS Fact Sheet Describes IDOTs Context Sensitive Solution process and how it applies to this
 project.
- Employment Opportunities Fact Sheet Outlines the various job opportunities and requirements on CREATE projects and in the railroad industry. This fact sheet provides employment contact information for each of the railroads.
- Railroad and City of Chicago Contacts Fact Sheet Many stakeholders expressed concerns and frustration about not knowing whom to contact about maintenance of railroad property and vandalism. Linked to these discussions were the poor conditions of the viaducts and not knowing who is responsible for maintaining them. The team provided a fact sheet that explained which entity to call in given situations.

4.1.7.3 Website

Launched in July 2010, the project website (www.75thcip.org) was developed to present project information to the public and to elicit public input. It includes an overview of the project, environmental documentation, information about contacting the team and providing comments, frequently-asked questions, public meeting information and materials, and meeting announcements. The DEIS document will also be posted on the website, and the public will be able to comment through the website.

- Website Updates Website updates were made regularly when new information was available from the study team. Updates generally occurred after CAG meetings and before and after public information meetings, when the information presented at the meeting was posted on the website.
- ◆ Emails The study team established an email address (info@75thcip.org) for stakeholders to use to contact the study team directly. This allowed those interested in the project to ask questions and provide comments via the internet. The email address was promoted on project materials when possible. The mailbox was monitored daily for new emails and people asking to be placed on the project mailing list or requiring a response. This email address was also linked to the project website that had a Comment Form for people to submit comments and request to be added to the mailing list. Emails were acknowledged or responded to within three business days.

The study team received 90 total emails from August 2010 through March 2012. Forty-three of the emails requested to be placed on the project mailing list. Of the emails received, 47 were from individuals with comments or questions about design alternates, property acquisition, the project

team, or the project timeline. Appendix C includes a listing of those emails and the responses the team provided.

4.1.7.4 Mailing Lists

Two project mailing lists were developed and maintained throughout the project. One is a listing of property owners within the study area and the second is a general mailing list comprised of key stakeholders and members of the general public.

The property owner listing includes approximately 1,800 entries, and consists of owners and residents of parcels adjacent to or near the railroad right-of-way. The parcels included in the listing were those with structures having a direct line-of-sight to the railroad tracks, in addition to any vacant parcels between these parcels and the railroad tracks.

A general project mailing list was also developed that includes property owners; interested federal, state, and local officials; special interest groups; resource agencies; businesses; emergency responders; schools; churches; civic organizations; law enforcement; railroad organizations; and members of the general public. The list is coded to enable the study team to create targeted mailings to groups such as CAG members or elected officials. The list was updated regularly with new names of those asking to be put on the mailing list via the website and names collected at public meetings. Over 500 names were on the list. This list was used to announce CAG and Public Information Meetings.

4.1.7.5 Viaduct Safety Magnet

Throughout the project, the study team heard a great deal from stakeholders about their concerns and issues relative to the condition of the existing viaducts and railroad property. They consistently voiced frustration with not knowing which entity to contact when an incident occurred or to report maintenance of property concerns. The team produced a magnet for participants that listed the correct telephone numbers to use to report maintenance or emergency issues.



4.2 Agency Coordination

On January 29, 2010, IDOT provided the Notification of Project Initiation to the Federal Highway Administration to officially begin the EIS. FHWA then published a Notice of Intent to prepare an EIS in the Federal Register on May 7, 2010. Refer to Appendix C for a copy of the Notice of Intent.

4.2.1 Cooperating and Participating Agencies

The Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), in Section 6002, requires that the EIS lead agencies provide other governmental agencies an opportunity to take part in EIS preparation process by serving as cooperating or participating agencies. For the 75th Street CIP, FHWA and IDOT are serving as the joint lead agencies.

On June 22, 2010, FHWA and IDOT invited six other federal agencies to serve as cooperating agencies due to their jurisdiction by law or their special expertise with respect to potential environmental impacts of the project. Invitations were also sent to five state agencies to serve as participating agencies in the study. Participating agencies are those with a potential interest in the project. As defined in Section 6002, all cooperating agencies are also considered participating agencies. Table 4-2 lists cooperating and participating agencies for the study, as well as those declining the invitation to participate.

Table 4-2: Cooperating and Participating Agencies

Cooperating Agencies	Participating Agencies	Agencies Invited but Declined Cooperating or Participating Status or Did Not Respond
U.S. Environmental Protection Agency	Illinois Department of Natural Resources	U.S. Army Corps of Engineers
U.S. DOT, Federal Railroad Administration	Illinois Historic Preservation Agency	U.S. DOI, Fish & Wildlife Service
U.S. DOT, Federal Transit Administration		U.S. DOI, National Park Service
		U.S. DOI, Natural Resources Management Team
		Illinois Department of Agriculture
		Illinois Environmental Protection Agency
		Illinois State Museum

The responsibilities of cooperating agencies are to:

- Provide meaningful and early input on defining the purpose and need, determining the Range of Alternatives to be carried forward, and the methodologies and level of detail required in the alternatives analysis.
- ◆ Participate in coordination meetings and joint field reviews, as appropriate.
- Provide timely review and comment on the pre-draft or pre-final environmental documents to reflect the views and concerns of the agency on the adequacy of the document, alternatives considered, and the anticipated impacts and mitigation.

Federally-recognized Native American Tribes with an interest in the project can also serve as participating agencies. On March 3, 2011, FHWA and IDOT invited 10 Native American tribes with historic connections to the project area to serve as participating agencies and as consulting parties in the Section 106 process. None of the tribes responded, and they are considered to have declined the invitation to participate. The invited tribes are listed in Table 4-3.

Table 4-3: Native American Tribes Invited as Participating Agencies

Native American Tribes Invited as Participating Agencies and as Sec. 106 Consulting Parties		
Citizen Potawatomi Nation	Pokagon Band of Potawatomi Indians	
Forest County Potawatomi	Prairie Band Potawatomi Nation	
Hannahville Indian Community	Sac and Fox Nation of Missouri	
Ho-Chunk Nation	Sac and Fox Nation of Oklahoma	
Miami Tribe of Oklahoma	Sac and Fox Tribe of Mississippi in Iowa	

4.2.2 NEPA/404 Merger Process

Within the State of Illinois, FHWA, IDOT, and other federal resource agencies have executed a Statewide Implementation Agreement (SIA) for National Environmental Policy Act (NEPA) and Clean Water Act Section 404 Concurrent NEPA/404 Processes for Transportation Projects in Illinois. Other federal agencies signing the agreement are the U.S. Army Corps of Engineers, the U.S. Fish and Wildlife Service, the U.S. Environmental Protection Agency, and the U.S. Coast Guard. The intent of the SIA is to provide a process that will lead to greater agency coordination and better and more efficient project decision-making. The SIA is designed to be consistent with the coordination requirements of SAFETEA-LU Section 6002 and with the principles of CSS.

The SIA is intended primarily for transportation projects requiring both a NEPA environmental assessment or environmental impact statement and an individual permit under Section 404 of the Clean Water Act. Since the 75th Street CIP will not involve any impacts to waters of the U.S. and will therefore not require an individual Section 404 permit, the project is not required to be processed under the SIA. However, FHWA and IDOT decided to present the project to the NEPA/404 agencies to facilitate coordination of the project with the agencies, and to seek their input on issues. FHWA generally conducts three regular meetings annually (in February, June, and September) for the NEPA/404 Merger Process.

4.2.2.1 NEPA/404 Merger Meeting #1

IDOT first presented the 75th Street CIP to the NEPA/404 Merger agencies at their regular June 11, 2010 meeting in Schaumburg, IL. The IDOT invitation letter of May 17, 2010, noted that this meeting would serve as the agency scoping meeting for the project. This invitation letter was sent to all of the federal and state agencies listed in Table 4-4, regardless of whether they had agreed to serve as participating or cooperating agencies or not. Issues raised by the agencies included concern over impacts associated with additional rail traffic, and the need for a strong public outreach program

to address possible environmental justice issues. A summary of the meeting is presented in Appendix C. No agency correspondence relative to project scoping was received after the meeting.

4.2.2.2 NEPA/404 Merger Meeting #2

The second project meeting with the NEPA/404 Merger agencies was held on June 27, 2011, at the U.S. EPA Region V office in Chicago, IL. The principal purpose of the meeting was to present to the agencies details of the project Purpose and Need Statement. A summary of the meeting is included in Appendix C. No agency comments on the project Purpose and Need Statement were received.

4.2.2.3 NEPA/404 Merger Meeting #3

The third project meeting with the NEPA/404 Merger agencies was held on January 13, 2012, at the Federal Transit Administration office in Chicago, IL. The purpose of the presentation was to present to the agencies the Range of Alternatives considered and to describe the process used to arrive at the recommendation of a Preferred Alternative. A summary of this meeting is included in Appendix C. There were several agency questions to clarify details of the alternates investigated for the SWS Line connection to the RID Line, but no agency comments on the Range of Alternatives

4.2.3 Other Agency Coordination

In addition to the meetings with resource agencies through the NEPA/404 Merger process, the study team met with other concerned agencies and organizations throughout the course of the study. Table 4-4 presents a chronological listing of these meetings and the principal subjects of the meetings.

rabio 4 4. Goodaniation mootings with Agonolog and Guior Organizations		
Date	Participating Agencies and/or Organizations	Principal Topics Addressed
6/29/2011	CDOT	Viaduct maintenance and repair needs
6/30/2011	Chicago Park District	CPD input on possible alternatives near or through Hamilton Park
7/18/2011	CDOT	Viaduct conditions and maintenance requirements
8/16/2011	CDOT	71st Street grade separation
8/31/2011	IHPA	Sec. 106 process for potential impacts to Hamilton Park
12/12/2011	Chicago Park District	Coordination with CPD on potential impacts to Hamilton Park and possible need for construction permit or easement
02/14/2012	IHPA	Sec. 106 process – concurrence in determination of no adverse effect on Hamilton Park

Table 4-4: Coordination Meetings with Agencies and Other Organizations

4.2.4 Project Working Groups

Two types of project working groups were established for this study. The first working group type, the CAGs, were described in Section 4.1.3. The second type of working group established was the

Project Study Group (PSG), an interdisciplinary group charged with developing the overall 75th Street CIP study and making the ultimate recommendations to the leadership of FHWA and IDOT.

4.2.4.1 Community Advisory Groups

As explained in Section 4.1.3, two advisory groups were formed to reach out to individuals and organizations from the neighborhoods surrounding the 75th Street CIP study area. Because of the large size of the study area, it was determined that two groups (instead of one) would provide the team with more specific information and allow for more substantive input in the early months of the project. The study team met with the groups separately as well as in joint meetings, depending on the purpose of the meeting. For both groups, invitations to participate were sent to residents and representatives from businesses, police and fire districts, not-for-profits, churches, schools, and other stakeholders who work daily for the benefit of their communities.

Table 4-5 lists the groups and organizations invited to participate in the CAGs for the 75th Street CIP. A total of 46 organizations were invited to attend. Table 4-6 presents the organizations that actually participated in one or more of the several CAG meetings. All local elected officials were notified of the CAG meetings but were not members as the focus of the CAGs were on resident and local community leader input.

Table 4-5: Groups and Organizations Invited to Participate in the CAGs

Table 4-3. Groups and Organizations invited to I articipate in the 0A03		
West CAG Invited Groups/Organizations	East CAG Invited Groups/Organizations	
2nd Mt. Calvary Missionary Baptist Church	1st Corinthian Missionary Baptist Church	
76th, 77th, 78th, & Hamilton Block Club	Beacon Light MB Church	
Abundant Life Missionary Baptist Church	Black Contractors United	
Aldi	Callahan Funeral Home	
Ashburn Community Elementary	Central Heating & Air Cooling	
Assemblers	Chicago Fire Department, District 5, Engine 54	
Chicago Fire Department, District 5, Engine 101 and Engine 15	Chicago Fire Department, Engine 73	
Chicago Police Department, Sixth District	Chicago Park District	
Chicago Police Department, Seventh District	Chicago Police Department, Seventh District	
Chicago Police Department, Eighth District	Chicago Police Department, Sixth District	
First Church of Love and Faith	ECCC	
Kraft Foods	Employment Resource Center	
Mac Auto Body and Paint Center	I Care Christian Center Ministries	
Neighborhood Housing Service – West Englewood	Leo High School	
Randolph Elementary School	Neighborhood Housing Service - Auburn Gresham	
Southside Learning Academy	New Birth Church of God in Christ	
The Monument Of Faith Evangelistic Church	Pleasant Green Missionary Baptist Church	
Wrightwood Improvement Association	SOS Children's Village Chicago	

West CAG Invited Groups/Organizations	East CAG Invited Groups/Organizations
	St. Sabina Faith Community
	Street Simeon High School
	Stagg Elementary School
	Stewart Business Center
	The Greater Auburn-Gresham Development Corp.
	The Johnsson Group
	Westcott Elementary

The following groups or organizations attended at least one CAG meeting. Local elected officials representing the 17th Ward, the 18th Ward, and the State Representative District 31 either attended or sent a representative.

Table 4-6: Member Groups and Organizations Participating in CAG Meetings

West CAG Participating Groups/Organizations	East CAG Participating Groups/Organizations
The Monument of Faith Evangelistic Church	Neighborhood Housing Service/AmeriCorps VISTA - Auburn Gresham
Triple Street Block Club	Chicago Police Department, District 6
76th, 77th, 78th & Hamilton Block Clubs	Neighborhood Housing Service – Auburn Gresham
Wrightwood Improvement Association	Black Contractors United
Greater Auburn Gresham Development Corp.	Pleasant Green Missionary Baptist Church
Chicago Police Department, District 7	New Birth Church of God in Christ
Chicago Fire Department, District 5, Engine 54	I Care Christian Center Ministries
	First Corinthian Missionary Baptist Church
	Chicago Park District
	Block Club & CAPS – 6th District
	7700 Hermitage Block Club & CAPS – District 6
	SOS Children's Village
	Stewart Business Center
	Leo High School

Table 4-7 provides a summary of the CAG meetings held and the purpose of each meeting. Most of the meetings were formatted as workshops with the study team presenting information at the start of the meeting and then the participants divided into smaller groups to discuss and provide input on the specific topics.

Table 4-7: CAG Meetings Held

Date	CAG Area	Purpose of Meeting
4/19/11	West CAG	Obtain input on Purpose and Need Statement and conduct Community Context Audit by discussing transportation-related issues within their community and provide information about the project.
4/20/11	East CAG	Obtain input on Purpose and Need Statement and conduct Community Context Audit by discussing transportation-related issues within their community and provide information about the project.
8/26/11	Joint CAG Meeting	Discuss a Range of Alternates.
9/16/11	Joint CAG Meeting	Discuss and gather input on the Range of Alternates and review viaduct survey results, including potential capital and maintenance costs for viaduct improvements.
1/12/12	Joint CAG Meeting	Present the Preferred Alternative and obtain input.
12/12/13	Joint CAG Meeting	Review the Preferred Alternative. Discuss benefits, impacts, and recommended mitigation measures for the Preferred Alternative. Obtain input.

April 19 and 20, 2011 East and West CAG

Meetings - On April 19 and 20, 2011, the study team held its first CAG meetings with community leaders from the west and east sides of the 75th Street CIP study area, respectively. During these meetings, the study team provided an overview of the 75th Street CIP and asked attendees to share their thoughts about the project. The meetings included visioning sessions and break-out discussions to help gather information for the Community Context Audit. Meeting attendees worked with study team members to mark transportation issues on large aerial maps of the community. This input validated the transportation infrastructure problems previously identified by the study team and elected officials and their input was used to develop the Purpose and Need Statement for the project.





Within the 75th Street corridor study area, the rail lines create barriers to vehicular, bicycle and pedestrian transportation. There are a total of 48 underpasses in the project study area, two of which are expressways and one is over a private street. The impediments to local mobility caused by the physical conditions at the viaducts were identified by the members of the community and elected officials as a primary issue that they wanted to be addressed by the project. In these first meetings with the Community Advisory Groups, the viaducts were the source of much of the discussion. Based on the consistent stakeholder input received on

this issue, the study team included improving local mobility in the Purpose and Need Statement for the project. See the minutes of this meeting in Appendix C.

August 26, 2011 Joint CAG Meeting - On August 26, 2011, the study team held a Joint CAG meeting to present the improvement area alternates to the community and get their input on a range of build alternatives so they could be further developed and



presented at a public meeting tentatively scheduled for September 27, 2011. At the meeting, the Joint CAG asked to continue discussing conditions at study area viaducts rather than discuss alternates. They requested results from the viaduct inspections and cost estimates for maintenance and possible improvements. They stated that they would use these cost estimates as they identify other funding sources for viaduct work. The Joint CAG said that they would comment on alternates after they had the information they requested. They also asked to meet with representatives from the railroads. The public involvement team and the Joint CAG agreed to meet again on September 16, 2011, at which time the study team would present a summary of viaduct inspection results and cost estimates for maintenance and capital improvements for pavement, sidewalk, ADA ramps, lighting, drainage, and bridge concrete. The public involvement team agreed to invite representatives from the railroads to attend. The Joint CAG agreed to then discuss improvement area alternates. See the minutes of this meeting in Appendix C.

September 16, 2011 Joint CAG Meeting - At the Joint CAG meeting on September 16, 2011, the study team provided the CAGs with the information they requested (i.e., the results of the viaduct inspections and preliminary estimates of the costs of maintenance and capital improvements). At the time of the meeting, the City of Chicago had cleared vegetation from the pedestrian viaduct on the east side of Hamilton Park at 73rd Street. (During the meeting, crews were at work at that viaduct installing lights and repainting the viaduct. As a result of CAG input, the City of Chicago replaced 108 light fixtures at 26 viaducts in the project study area.) The Joint CAG then provided the study team with their input on the alternates for the improvement areas, and the public involvement team was able to reschedule the Range of Alternatives Public Meeting for October 27, 2011. See the minutes of this CAG meeting in Appendix C.

January 12, 2012 Joint CAG Meeting - A Joint CAG was convened January 12, 2012 to present and obtain input on the Recommended Preferred Alternative that the team determined following the Public Meeting on October 27, 2011. The CAG members were told at the January meeting that as a result of their comments and coordination, the study team had included the viaducts in the Recommended Preferred Alternative.

December 12, 2013 Joint CAG Meeting - A Joint CAG was convened to review the Preferred Alternative and present the potential benefits and environmental impacts of that alternative. The

Project Team also presented the recommended mitigation measures and additional mitigation measures that were under consideration. The Joint CAG provided the study team with their input on the benefits, impacts, and mitigation measures associated with the Preferred Alternative. No new concerns were identified. The Joint CAG was in general agreement with the recommended mitigation measures to be presented in the Draft EIS.

4.2.4.2 Project Study Group

The Project Study Group (PSG) consists of representatives from FHWA, IDOT, CDOT, AAR and member railroads, and the project consultants. The private railroad companies have been included as members of the PSG because they meet the requirements of a project sponsor per 23 USC §139, and, along with IDOT, are seeking Federal approval for the project. The PSG ultimately made project recommendations to the leadership of FHWA and IDOT. This group met throughout the study process, generally on a monthly basis, to provide technical oversight and expertise in key areas including study process, agency procedures and standards, and technical approaches. The railroads are responsible for design oversight and approval.

The structure of the PSG in relation to other groups associated with the 75th Street CIP is shown below.



Figure 4-1: EIS Project Management Structure

The PSG has primary responsibility for ensuring compliance with the Stakeholder Involvement Plan (SIP). Other responsibilities of the PSG include the following:

- Expediting the project development process.
- Identifying and resolving project development issues.
- Promoting partnership with stakeholders to address identified project needs.
- Working to develop consensus among stakeholders.
- Providing project recommendations to the joint lead agencies.